VIRGINIA: IN THE CIRCUIT COURT OF FREDERICK COUNTY

THOMAS P. REED and

ROBERT HESS

Plaintiffs

VS.

DOCKET NO. CL20000622-00

VIRGINIA DEPARTMENT OF ELECTIONS, and JAMILAH D. LECRUISE, JOHN O'BANNON, and ROBERT H. BRINK, in their official capacity as members of the Virginia State Board of Elections,

## Defendants

FREDERICK COUNTY CIRCUIT COURT FREDERICK-WINCHESTER JUDICIAL CTR 5 NORTH KENT STREET WINCHESTER, VIRGINIA 22601 DATE: OCTOBER 28, 2020

The above-entitled matter came on to be heard for the purpose of **Hearing** at 1:00 p.m.

## BEFORE:

THE HONORABLE WILLIAM W. ELDRIDGE, IV presiding

APPEARANCES:

FOR PLAINTIFF

THOMAS P. REED: PHILLIP S. GRIFFIN, II, ESQUIRE

102 S. KENT STREET

WINCHESTER, VIRGINIA 22601

J. CHRISTIAN ADAMS, ESQUIRE

PUBLIC INTEREST LEGAL FOUNDATION

1555 KING STREET, SUITE 200 ALEXANDRIA, VIRGINIA 2314

FOR PLAINTIFF

ROBERT HESS: CHRISTOPHER M. MARSTON, ESQUIRE

2652 GROUP, LLC P.O. BOX 26141

ALEXANDRIA, VIRGINIA 22313-6141

FOR DEFENDANTS
VIRGINIA DEPARTMENT OF
ELECTIONS, and
JAMILAH D. LECRUISE,
JOHN O'BANNON, and
ROBERT H. BRINK, in their
official capacity as members
of the Virginia State Board

of Elections: CAROL L. LEWIS, ESQUIRE

ASSISTANT ATTORNEY GENERAL COMMONWEALTH OF VIRGINIA

OFFICE OF THE ATTORNEY GENERAL

202 NORTH NINTH STREET RICHMOND, VIRGINIA 23219

COURT REPORTER

KATRINA HUKKALA

Valley Reporting Agency Linda Grimsley-Logan, R.P.R. 1 \* \* \* PROCEEDINGS \* \* \*

## 2 (WHEREUPON, the Court Reporter was sworn.)

- 3 THE COURT: This is Reed and Hess versus
- 4 Virginia Department of Elections and the several
- 5 individuals in their capacity as members of the Virginia
- 6 State Board of Elections, Docket Number CL20-622.
- 7 What we are going to do I think is just kind
- 8 of give you all heads up of how I would like to proceed.
- 9 Obviously I know time is of the essence with this case. I
- 10 also know that regardless of whatever my decision may be at
- 11 the end of today, I take it one party or the other will
- 12 probably be taking this down to Richmond pretty
- immediately.
- So my plan is to have you all argue on your
- 15 points. I have got questions kind of lined up that I might
- 16 have depending on if you all don't address them in your
- 17 argument.
- I have thoroughly read the Briefs, done my
- 19 own research. I am obviously undecided at this point. You
- 20 know, I am interested to hear from all the counsel with
- 21 regard to this issue. And what I am going to do, normally
- 22 obviously in a case like this I would do a written Opinion.
- 23 However, again, because time is of the essence, that is why

- 1 I am glad the court reporter is here, after we argue and do
- 2 questions from me I will go back to chambers and I will
- 3 make my...come out and make my decision and state my basis
- 4 for my decision on the Record with the court reporter.
- 5 So I know that might take a few minutes, but
- 6 I know that will be more efficient than me writing an
- 7 Opinion and you all losing a day or two depending on how
- 8 this is procedurally going to go if it goes farther than
- 9 this Court.
- 10 So, does that sound okay with all counsel?
- MR. MARSTON: Yes, sir.
- MR. ADAMS: Yes, Your Honor.
- MS. LEWIS: Thank you.
- 14 THE COURT: Okay. Now, I take it you are Mr.
- 15 Adams; correct?
- 16 MR. ADAMS: I am, Your Honor. I am Christian
- 17 Adams for the Plaintiff, only for the Plaintiff, Mr. Reed.
- THE COURT: Reed, okay.
- MR. ADAMS: Correct. And Mr. Griffin is
- 20 also for the Plaintiff, Mr. Reed.
- 21 THE COURT: Right. I know Mr. Griffin is for
- 22 the Plaintiff.
- Sir, you are Mr. Marston?

- 1 MR. MARSTON: Yes.
- THE COURT: Okay.
- 3 MR. MARSTON: For Plaintiff Hess.
- 4 THE COURT: Okay, great.
- 5 And, ma'am, are you Ms. Lewis?
- 6 MS. LEWIS: That is correct, Your Honor. On
- 7 behalf of the Commonwealth Defendants.
- 8 THE COURT: Okay, great.
- 9 All right. I just wanted to make sure I had
- 10 everyone's names.
- MR. GRIFFIN: And, Judge, we do have Mr. Hess
- 12 is here in the courtroom in the front row.
- THE COURT: I see. Okay, great.
- MR. GRIFFIN: Thank you.
- 15 THE COURT: That is Mr. Hess. Okay.
- Okay. Is everyone prepared to proceed with
- 17 argument?
- 18 (No audible response.)
- 19 THE COURT: Okay. Go ahead. Plaintiffs,
- 20 this was your all's Motion, so.
- MR. ADAMS: Thank you, Your Honor.
- 22 Christian Adams for Plaintiff Reed.
- 23 May it please the Court, I can attest this

- 1 is the first time in twenty-five years I have argued with a
- 2 mask on so...
- 3 THE COURT: No problem.
- 4 MR. ADAMS: ...I hope you can hear me
- 5 satisfactorily.
- 6 THE COURT: Yeah, and if you have to take off
- 7 to speak I am okay with that too, so.
- 8 MR. ADAMS: Okay. I may do that if my
- 9 glasses continue to fog up.
- 10 THE COURT: I understand.
- MR. ADAMS: Your Honor, this case boils down,
- 12 I believe, to the question of statutory interpretation as
- to what is an official indicia of mailing by the United
- 14 States Postal Service. That is the essence of this case is
- to what is an official indicia of mailing by the United
- 16 States Postal Service or delivery service showing that a
- 17 ballot was mailed before or on election day.
- 18 All of the other reasons proffered by the
- 19 Commonwealth in this case have long been rejected in a
- 20 larger sense by Virginia's adherence to the Rule of Law.
- 21 The Rule of Law and the requirement that the legislature,
- 22 the General Assembly is supreme, controls this case.
- The reasons offered such as fairness,

- 1 equity, actually cut in favor of the Plaintiff because
- 2 fairness requires we follow the Rule of Law. This is a
- 3 decision made in this state hundreds of years ago as well
- 4 as in March. Both of those decisions, the principle that
- 5 the Rule of Law is superior to the wings of bureaucrats as
- 6 well as a decision by the General Assembly in March to
- 7 enact a statute control this case.
- 8 And so I think the Commonwealth is at its
- 9 best when it is arguing that there is an ambiguity that
- 10 fairness has to fill in. That is really their only path to
- 11 winning this case is to argue there is an ambiguity.
- 12 Otherwise, the plain text governs this case.
- 13 So let me take up the Defendants' best
- 14 argument for a moment because I think that is how this case
- 15 can be dispensed fairly quickly. The question is whether
- 16 it is ambiguous when a statute says, "Ballots that arrive
- 17 after election day are void." That is in 709A. So that is
- 18 the presumption of the law.
- And B sets up an exception and that
- 20 exception is that if a ballot arrives after election day,
- 21 up until noon Friday I believe, and it has a postmark from
- 22 before the election it shall be counted. That is a safety
- 23 valve the General Assembly put in this year.

- 1 It also says that an official indicia of
- 2 mailing by the Post Office or the delivery service will
- 3 satisfy 709B.
- We have conceded that the intelligent
- 5 barcode, for example, would satisfy 709B because that is an
- 6 official indicia of the United States Postal Service.
- 7 The Defendants, however, have an extreme
- 8 position. Their position is this, Your Honor, is the
- 9 General Assembly doesn't matter. That 709B can be read to
- 10 say if a ballot comes in days after the election and
- 11 doesn't have a postmark it should still be accepted.
- 12 Now, I would submit, Your Honor, that this
- is a relatively elementary case of statutory
- 14 interpretation. That there is no plausible reading that is
- 15 not absurd that supports their position. You cannot read
- 16 the statute to say that a ballot that comes in three days
- 17 late that doesn't have a postmark should be counted. It is
- 18 just not plausible because the General Assembly could have
- 19 done that in January and March when they passed the
- 20 statute, but they chose not to. And in Virginia the
- 21 General Assembly is supreme to the bureaucracy. The
- 22 General Assembly decides what the rules are, not the State
- 23 Board of Elections. That is an ancient Virginia principle,

- 1 possibly more than in other states. Other states don't
- 2 have this by suspension clauses in the Constitution the way
- 3 that Virginia does.
- And so, Your Honor, I would submit that this
- 5 case turns on an elementary matter of statutory
- 6 interpretation. The only way that the Defendants could
- 7 possibly succeed in this case is by establishing that the
- 8 voters' own declaration constitutes an official indicia of
- 9 mailing by the United States Postal Service. That is the
- 10 only way it can win. Otherwise, as a matter of law the
- 11 Plaintiff should win.
- 12 And because of that, Your Honor, I honestly
- 13 think it is rather elementary. I would welcome any
- 14 questions you may have.
- 15 THE COURT: Okay. Okay. I will do questions
- 16 all at the end, so.
- MR. ADAMS: Okay.
- THE COURT: Yeah.
- MR. MARSTON: We join Mr. Adams in argument.
- 20 Nothing additional, sir.
- THE COURT: Mr. Griffin, anything additional?
- MR. GRIFFIN: No, Your Honor, not at this
- 23 time.

- 1 THE COURT: Okay. All right, Ms. Lewis.
- MS. LEWIS: Thank you, Your Honor, and may it
- 3 please the Court.
- Frankly, Your Honor, this comes down to a
- 5 question of whether the Board is authorized to use its
- 6 delegated authority that was delegated... Excuse me,
- 7 (inaudible) my notes.
- 8 THE COURT: That is fine.
- 9 MS. LEWIS: Thank you. That was delegated by
- 10 the General Assembly under 24.2-103 which is a broad grant
- of authority to the Department of Elections in order to
- 12 provide guidance to general registrars throughout the
- 13 Commonwealth and to clarify and ensure uniformity and
- 14 integrity or if individual interpretations of statutes that
- do have the ambiguity may override in these cases,
- 16 especially on eve of an election.
- 17 In this case we have a regulation
- 18 interpreting a statute done by the Board after due
- 19 consideration, after public comment, after a public
- 20 hearing, that was revised even in light of those public
- 21 comments that Plaintiffs are arguing is not in line with
- 22 the statute. We would counter that the statute actually
- 23 does permit the Board to have offered this interpretation

- 1 through its regulation.
- 2 24.2-709A states that, "If a ballot is
- 3 lawfully returned to a general registrar's office that it
- 4 shall be counted."
- 5 In this situation, especially during this
- 6 year when there is a marked influx of absentee ballots and
- 7 there have been noted problems with the Postal Service, we
- 8 think it important to make sure that the vote of every
- 9 Virginian that is lawfully cast is counted. It doesn't
- 10 matter party. It doesn't matter where they are coming
- 11 from. And in certain situations there may not be a
- 12 postmark, there may not be intelligent mark barcode data to
- 13 be scanned, and we don't believe that that should be held
- 14 against the voter. Their voices should be heard.
- We would further just again state while
- 16 Plaintiffs have stated that they believe we are
- 17 disregarding the will of the General Assembly, we are
- 18 actually using the authority that has been granted by the
- 19 General Assembly themselves to the Board. This is not the
- 20 whim of a bureaucrat as stated by Plaintiff's counsel.
- 21 This is the Board carrying out the actual duties that it
- 22 has been required to by the General Assembly.
- 23 And with that, Your Honor, I will hold for

- 1 questions.
- THE COURT: Okay. Any response?
- 3 MR. ADAMS: Very briefly, Your Honor.
- First of all, we will concede that there was
- 5 a delegation of authority by the statutes to the Board, but
- 6 counsel leaves out an important part of Section 103 which
- 7 is Section 103, Sub B, which states, "Electoral boards and
- 8 registrars shall follow (a) the election laws, and (b) the
- 9 rules and regulations of the State Board," and here is the
- 10 important language, "insofar as they do not conflict with
- 11 Virginia or Federal law." That is 24.2-103.
- So it is true that there is a delegation of
- 13 authority which the Plaintiff concedes, but that delegation
- 14 has limits and the limit is simple don't conflict with
- 15 Virginia law which takes us to Section 709A and B and those
- 16 two parts have to be read in conjunction.
- 17 And Section 709A creates a clear presumption
- 18 that ballots received late are not to be counted unless
- 19 they comply with the terms of B. They are "void" is the
- 20 term that the legislature used, "void". It wasn't maybe
- 21 void. It wasn't could be void. It is void. That is what
- 22 the legislature said.
- Now, let me address briefly the uniformity

- 1 issue. There is nothing less uniform than edicts by
- 2 agencies that have been changing like Jell-O for the last
- 3 three weeks. We have had three separate, three separate
- 4 guidance letters from the Defendants changing the rules.
- 5 If you want to talk about lack of uniformity that is lack
- 6 of uniformity.
- 7 It started where...the original guidance,
- 8 Your Honor, said, "The absence of a postmark is not a
- 9 material omission." And then they retreated to the
- 10 position, "Well, you can use the intelligent barcode."
- And so there is confusion among the general
- 12 registrars as to what the law really is. So if uniformity
- 13 is an issue there is a simple solution, Your Honor, follow
- 14 the law. Follow the statute. Follow the rules the General
- 15 Assembly enacted, not the rules that the State Board did.
- 16 So the Plaintiff believes in uniformity and
- 17 the way you accomplish that is by uniformly following the
- 18 statute and not the guidance.
- The public comments. We have heard a lot
- 20 about the public comments. First of all it is not relevant
- 21 to this case, but I want to point out that the comments are
- 22 running about ninety-nine percent in favor of the
- 23 Plaintiff's positions. So it is true there was public

- 1 comment, including by one of the Plaintiffs if not both,
- 2 saying it is wrong to change the statute but that public
- 3 comment was running overwhelmingly in favor of the
- 4 Plaintiffs, to the extent that is even relevant which we
- 5 would submit it is not but it is something worth noting.
- 6 Thank you.
- 7 THE COURT: All right. Thank you both.
- 8 Counsel, any other counsel have anything to
- 9 add?
- MR. GRIFFIN: No, Your Honor.
- MR. MARSTON: No, thank you, Your Honor.
- 12 THE COURT: Okay. Now for my questions and I
- 13 will let you all respond and, you know, and I am going to
- 14 probably jump around a little bit.
- MR. GRIFFIN: Judge, can I interrupt for just
- 16 a second?
- 17 THE COURT: Yes.
- MR. GRIFFIN: Just as a housekeeping matter,
- 19 I want to make sure the Court has signed the Order on the
- 20 Amended Motion for Judgment. We have a proposed Order here
- 21 accepting that.
- THE COURT: I signed the...
- MR. GRIFFIN: I know you signed the Briefing

- 1 Schedule Order.
- THE COURT: ...the Briefing Schedule. Which
- 3 one was that?
- 4 MR. GRIFFIN: This is the one that said the
- 5 Plaintiffs had an original Complaint that was filed October
- 6 the  $9^{th}$  and then the State Board met...
- 7 THE COURT: Oh, the regulation.
- 8 MR. GRIFFIN: Correct.
- 9 THE COURT: Any objection from the Attorney
- 10 General's Office?
- MS. LEWIS: No, Your Honor.
- 12 THE COURT: Okay. I will cross through
- 13 "Proposed" and just sign it as of today.
- MR. GRIFFIN: Okay. Thank you.
- 15 THE COURT: Okay. All right. I might jump
- 16 around a little bit with my questions, you know, but just
- 17 some concerns (inaudible) maybe they don't fully fit into,
- 18 you know, what we are discussing. I understand both
- 19 parties' arguments too but I just want to make sure that I
- 20 create a Record also for the two of you.
- 21 And my first question is going to go to Ms.
- 22 Lewis, you know, because I will tell you when I was looking
- 23 through the arguments by both parties, in fact before I

- 1 received the Reply Brief from the Plaintiff, the language
- of 24.2-709A really struck me that when you then look at,
- 3 you know, like Plaintiff said, "Any ballot returned to the
- 4 office of the general registrar in any manner except as
- 5 prescribed by law shall be void and it shall be returned to
- 6 the general registrar before the closing of the poll."
- 7 And then B is, "Notwithstanding the
- 8 provisions of Subsection A." And before, again, I am
- 9 saying this before...I had this in my notes before they
- 10 even replied to it because I saw that that creates an
- 11 exception to A.
- So don't I have...what is your rebuttal to
- 13 that issue? And don't I have to follow that with regard
- 14 to...since it creates an exception to A that I strictly
- 15 follow that. That was from the General Assembly. And if
- 16 it doesn't meet those conditions then the ballot is not
- 17 counted.
- MS. LEWIS: Your Honor, we would hold that a
- 19 ballot could still be lawfully returned under 709A and not
- 20 have a postmark and that could be through no fault of the
- 21 voter themselves.
- THE COURT: But 709A the postmark doesn't
- 23 matter because they are returned by the election day.

- 1 MS. LEWIS: Correct.
- THE COURT: So it is going to get counted
- 3 anyway; right?
- 4 MS. LEWIS: Right.
- 5 THE COURT: I mean, I am correct with that;
- 6 right?
- 7 MS. LEWIS: Correct.
- 8 THE COURT: Okay. Where B makes the
- 9 exception, okay, we will take your ballots, the absentee
- 10 ballots that come in by five o'clock on Friday, three days
- 11 after, but, you know, and for it to be counted or shall be
- 12 counted if it meets these conditions.
- 13 MS. LEWIS: Right. And, Your Honor, we would
- 14 simply state that 709B is stating...it is providing
- direction to the general registrar that these ballots must
- 16 be counted but not that they must be invalidated. So we
- 17 would interpret that as the General Assembly giving further
- 18 direction to general registrars in an attempt to provide
- 19 clarity which is again what the Board of Elections is
- 20 attempting to do further with its regulation.
- THE COURT: Okay. Okay. And, Mr. Adams,
- 22 would you like to respond to that?
- MR. ADAMS: Your Honor, I would agree with

- 1 counsel for the State Board that the law attempts to
- 2 provide clarity and, indeed, I would submit that it does.
- 3 That 709B provides clarity as to which ballots should and
- 4 should not be counted. There is no ambiguity in 709B.
- 5 As a matter of fact, a canon of statutory
- 6 interpretation you noted correctly that 709B is an
- 7 exclusion to A. That it provides exception. I am sorry,
- 8 exception. And when there is an exception the canon of
- 9 statutory interpretation says that the exception to the
- 10 general rule is limited and if they don't list something in
- 11 the exception you have to interpret that as the list is
- 12 (inaudible), but there is nothing else missing or
- 13 camouflaged on the list. There is no ghost exception that
- 14 the agency could invent and which is exactly what they did
- 15 here.
- 16 And so we are bound by the canon of
- 17 statutory interpretation when there is a rule in A that
- 18 says "void" and there is notwithstanding in B their
- 19 interpretation better show up on that list and it doesn't.
- THE COURT: Do you want to respond?
- MS. LEWIS: Your Honor, we would state
- 22 obviously in March the General Assembly couldn't have
- 23 predicted anything that was going to happen in all

- 1 situations, definitely in this year which has just been
- 2 unprecedented, or all of the issues that might arise with
- 3 the just monumental amount of absentee ballots that have
- 4 been going out, the changes in the Postal Service. And so
- 5 it is somewhat absurd to think that they may have imagined
- 6 every circumstance that would arise.
- 7 And so in this situation the Board is making
- 8 an attempt to cover up those gaps given its discretion to
- 9 do so through regulation.
- 10 THE COURT: Okay.
- MR. ADAMS: Your Honor, if I might briefly
- 12 respond.
- 13 Indeed this has been an unprecedented year
- 14 and the General Assembly took action in that regard.
- During the special session that continues the first Bill
- 16 they adopted was a Bill that makes substantial changes to
- 17 the election law. It provided for an absentee peer
- 18 process. It provided for prepaid postage. It provided for
- 19 drop-off locations. It made many accommodations for
- 20 voters. It did not, however, go back and change this rule.
- 21 It is (inaudible).
- THE COURT: Well, let me ask you that
- 23 question because I have looked at obviously the Virginia

- 1 Constitution and, you know, what is required if legislation
- 2 is passed during a special session when the effective date
- 3 becomes. As we all know, generally the effective date is
- 4 July 1st of legislation. If it is a special session outside
- 5 that I believe it is either the third or fourth month after
- 6 the enactment, unless it is emergency legislation passed by
- 7 four-fifths of the legislature. I think I am correct with
- 8 that. I may or may not be but I am pretty sure I am
- 9 pulling that from the top of my head.
- 10 MR. ADAMS: Your Honor, I wouldn't want to
- 11 represent myself as giving the legislature's answer to your
- 12 question...
- 13 THE COURT: Right.
- 14 MR. ADAMS: ...but I believe that the reason
- 15 they adopted it as a budget amendment as opposed to doing
- it as emergency legislation was so that they could do it by
- 17 majority vote.
- 18 THE COURT: Right.
- MR. ADAMS: And the argument that they made,
- 20 and in fact included in the Bill, was that it would become
- 21 effective immediately because it amends the budget...
- THE COURT: Right.
- MR. ADAMS: ...as opposed to being free-

- 1 standing law.
- THE COURT: Right. And you are saying if
- 3 they thought it was going to be an issue they could have
- 4 put this in the budget amendment and, you know, the
- 5 postmark issue inside the budget amendment and just get the
- 6 majority vote instead of the four-fifths or whatever the
- 7 Constitution requires.
- 8 MR. ADAMS: Yes, Your Honor.
- 9 THE COURT: Okay.
- MR. ADAMS: Thank you.
- 11 THE COURT: Ms. Lewis, would you like to
- 12 respond to that if necessary?
- MS. LEWIS: Your Honor, I would just simply
- 14 state I know that the General Assembly had just a multitude
- of Bills that they considered and amendments and things
- 16 that they have had to deal with during this year. And so,
- 17 again, the delegation of authority to the Board to fill in
- 18 the gaps for situations which they may not have considered
- during a busy Assembly Session is the reason why we have
- 20 the State Board of Elections in order to carry out these
- 21 laws, to make regulations and to provide guidance to the
- 22 general registrars.
- THE COURT: Okay. Now, Mr. Adams, let me

- 1 pose this question to you. Obviously the last sentence of
- 2 24.2-709, "For purposes of this subsection a postmark shall
- 3 include any other official indicia of confirmation of
- 4 mailing by the United States Postal Service or other postal
- 5 or delivery service."
- Isn't it arguable with that language that
- 7 the Board of Elections regulation as to if the postmark was
- 8 not legible and but was also signed prior to or on the day
- 9 of election, that that could satisfy the indicia
- 10 reliability it went through the mail. Now whether or not
- 11 again, you know, it was postmarked and you can't read it
- 12 clearly the day of election or before, it still
- demonstrates that it went through the mail combined with
- 14 the signing by the voter at that point. Don't you think
- 15 that hypothetically saying that would be still within the
- 16 bounds of the Board of Elections rule-making authority in
- 17 conjunction with, you know, that last sentence of B?
- MR. ADAMS: Almost. And, Your Honor, I think
- 19 you have reached the most difficult question possible in
- 20 this case, but the legislature has an answer for you.
- THE COURT: Okay.
- MR. ADAMS: And there is a practical answer
- 23 too. Your question is correct insofar as it sets up a very

- 1 interesting conundrum if there is an illegible postmark on
- 2 a ballot that comes in and a statement by the voter that it
- 3 was mailed before. But I have an even better solution that
- 4 is resolved by the statute and that is that these
- 5 postmarks, these envelopes have intelligent mail barcodes
- 6 already so you don't need to rely on the extra legislative,
- 7 I mean contra-legislative smeared postmark question. You
- 8 don't have to reach the hypothetical you posed because it
- 9 will never happen.
- 10 What will happen is a ballot will come in
- 11 with a smeared postmark and there will be an intelligent
- 12 mail barcode on it. So you never have to go outside the
- 13 bounds of the law and start looking at statements by the
- 14 voter because those ballots will be mailed with intelligent
- 15 mail barcodes. And that is something, by the way, the
- 16 Plaintiffs concede in our concessions would satisfy the
- 17 statute.
- So the hypothetical you present I hope I
- 19 don't have to answer because it is not going to happen, but
- 20 let me try to answer it anyhow.
- 21 THE COURT: Yeah, if you can because I know
- they have done in the regulation kind of a step-by-step
- 23 process of how the ballot is going to be analyzed. And

- 1 intelligent mail obviously if it is postmarked before that
- 2 vote counts as long as the voter is otherwise eligible.
- 3 Then they look at the intelligent mail
- 4 barcode that the ballot was mailed after, you know, whether
- 5 it was mailed after or before the polls closed, and if that
- 6 is good the vote counts.
- 7 Then that is when you get to the issue of
- 8 what do we do now with postmark or not legible postmark and
- 9 their argument is it counts, you know. But, you know, I
- 10 mean, but you are telling me you are never going to have a
- 11 situation where there is no postmark or you can't tell what
- 12 it is and there is no intelligent barcode. Because if you
- 13 are telling me that that means the no postmark thing, I
- 14 mean, those are all moot. I mean, it is never going to
- 15 happen if there is not going to be a postmark because there
- 16 will always be an intelligent barcode.
- 17 MR. ADAMS: That is my understanding. But
- 18 let me answer your question assuming there is no
- 19 intelligent mail barcode.
- THE COURT: Okay.
- MR. ADAMS: At that point, at that point, and
- let's say you have a smeared postmark, and that is
- 23 precisely why we are here because my client has to make

- 1 these decisions.
- THE COURT: Right.
- 3 MR. ADAMS: And I think that the most
- 4 reasonable interpretation of the statute would require the
- 5 County Board to attempt to discern if that postmark is
- 6 legible or not and do their best.
- Now, that is not always going to be good
- 8 enough. I understand. That is when you get into the issue
- 9 can the voter substitute for what the legislature has
- 10 deemed satisfactory. Can a statement by the voter replace
- 11 the terms of the legislature and the statute and we would
- 12 submit that it cannot, Your Honor. That the legislature
- 13 set up a duality, if you will, where there was not self-
- 14 authentication in the statute. Nowhere does self-
- 15 authentication show up. It is always, they use the word
- 16 "official indicia". It is always someone else, whether it
- 17 is the Post Office or a delivery service. It is sort of
- 18 like having a notary, if you will. Now, I know it is not
- 19 literally a notary. Just having somebody else to stand
- 20 there and say, "Yes, I saw them do this."
- 21 THE COURT: And I get that and, you know, but
- 22 wouldn't the fact that it went through the mail...it
- 23 appears that it went through the mail because it is...

- 1 Again, taking the hypothetical that the intelligent barcode
- 2 is not there, it wasn't scanned. You know, that it went
- 3 through the mail and the postmark was smeared, that, you
- 4 know, and I were to find or, you know, that, you know,
- 5 under the statute because it went through the Postal
- 6 Service that meets the indicia of reliability at that point
- 7 that it went through the Postal Service, you know, to make
- 8 things uniform under the organic statute given, you know,
- 9 passed by the General Assembly to the Board of Elections in
- 10 their duties can't they then, I mean, wouldn't it be within
- 11 the bounds of their discretion to tell the registrar's
- office like, "Look, if you get a smudged postmark then
- 13 count it if it was signed before."
- I mean, we are not going outside the indicia
- 15 of reliability because it went through the mail, you know.
- 16 And, you know, I mean that is what I am struggling with
- 17 right now.
- 18 MR. ADAMS: Right. And let me offer this
- 19 concession that is (inaudible) on the Briefs. I would
- 20 submit that if that circumstance arose on Wednesday, there
- 21 cannot be a piece of mail delivered, at least in my fifty-
- 22 two years of experience, in less than a day; right? So if
- 23 the one with the postmark that is smeared shows up

- 1 Wednesday at noon it is pretty obvious it had to have been
- 2 mailed the day before.
- 3 THE COURT: Right.
- 4 MR. ADAMS: Because you can't have...they are
- 5 not going to have postmarks within the hour; right?
- 6 THE COURT: Right.
- 7 MR. ADAMS: This is a pony express system we
- 8 still have.
- 9 THE COURT: Right.
- MR. ADAMS: So, but that forces you, Your
- 11 Honor, to get into the dangerous position of attempting to
- 12 impose contra-legislative remedies here that would be,
- 13 while fairminded, just as bad as the totally contra-
- 14 legislative remedy proposed by the Defendants. So I don't
- 15 want to dig in on that issue because I recognize the
- 16 practicalities of it. The law is the law.
- And a postmark, for example, you can
- 18 reasonably interpret a piece of mail that comes in on
- 19 Wednesday with a smeared postmark is complying with the
- 20 law. You don't actually even have to go outside
- 21 necessarily the bounds of the law by ruling that that
- 22 smeared postmark tells me on the day after the election...
- 23 now we can get into the Thursday and Friday, those are

- 1 different issues...that on Wednesday after the election if
- 2 there is a postmark it was mailed before and in time and we
- 3 will concede that.
- Now, I don't know about Thursday and Friday.
- 5 I just don't.
- 6 THE COURT: Okay. Ms. Lewis.
- 7 MS. LEWIS: Thank you, Your Honor.
- 8 So just a few points to touch on. While
- 9 Plaintiffs seem to think that the intelligent mail barcode
- 10 system will be completely reliable for the data that it
- offers and that it is a total backstop, this is a new
- 12 system that has been put into place. We haven't really
- 13 seen it in effect yet so it is unclear how reliable of an
- 14 indicator that will be.
- Again, as we pointed out earlier, there has
- 16 been a marked increase in absentee voting this year which
- 17 is very encouraging for us, but I am sure may, just may the
- 18 Postal Service somewhat because it has greatly increased
- 19 their workload. And we are also working with the Postal
- 20 Service to ensure that all employees know how to scan the
- 21 barcode and how the data is processed, so there may be some
- 22 fault in the system as we work through this. And there are
- 23 situations when barcodes perhaps aren't scanned and, again,

- 1 that fault should not lie on the voter.
- 2 I would also make clear that under the
- 3 proposed regulation if a ballot is received with no
- 4 postmark or with an illegible postmark, doesn't have IMB
- 5 data, and also does not have the signature that is signed
- 6 under penalty of perjury, the oath of the voter, that
- 7 ballot will be rendered invalid.
- 8 Again, we would offer that that signing
- 9 under penalty of perjury, it comes with a felony
- 10 punishment. It is not nothing. It is a backstop. And
- 11 there is a certain amount of trust that is relied upon with
- 12 the voters. You are assumed to be a responsible adult and
- 13 not make false statements on your ballot. So that is
- 14 not...that doesn't go...that isn't nothing. And so we
- 15 think that is a reliable source.
- 16 Also, I would point out while Plaintiffs do
- 17 state that no mail is getting to someone the next day, I
- 18 struggle to believe that if I sent a postcard to my
- 19 neighbor on Tuesday that it would get there by Friday. I
- 20 am just not sure, especially with the influx of mail that
- 21 the Post Office has seen and different difficulties that
- 22 they have had, that it really is reasonable that someone
- 23 would mail something on Wednesday and it would get there on

- 1 Friday. So I really just don't think that is an actual
- 2 sort of issue that would arise that someone would be
- 3 mailing something on Thursday and it getting there Friday
- 4 or even Wednesday and it getting there Friday.
- 5 THE COURT: Okay. Any response?
- 6 MR. ADAMS: Your Honor, very briefly. The
- 7 only thing I would say, the penalty of perjury provision
- 8 has no role in this case. There is plenty of people in
- 9 Federal and State prison who have been convicted of signing
- 10 something under penalty of perjury that isn't true,
- including in election cases that I have been involved in.
- So that is not something the legislature did
- 13 pass, though it could have passed. It could have passed a
- 14 voter witness affidavit saying this was cast before
- 15 election. It is not in the legislation so it is just not
- 16 an issue that has any relevance to the decision here.
- 17 THE COURT: Well, it is not perjury. I think
- 18 it is false statement; right? Don't they have to, I mean,
- 19 they sign the...you all correct me if I am wrong... but the
- 20 absentee ballot has where you sign, date, you know, and
- 21 there is that not oath but kind of an affirmation. I don't
- think...is it perjury or false statement?
- MR. ADAMS: Well, if it is false statement it

- 1 cuts even more to the Plaintiff because that is even less
- of a penalty than the penalty of perjury with its expressed
- 3 terms...
- 4 THE COURT: Right.
- 5 MR. ADAMS: ...you will be convicted under
- 6 penalty of perjury versus a false statement. If it is, in
- 7 fact, false statement it even weighs more.
- 8 THE COURT: Yeah, I agree off the top of my
- 9 head. Okay.
- 10 Okay. Now, Ms. Lewis, let me ask you this
- 11 because I know stuff has already been mailed, you know.
- 12 And this isn't really an evidentiary hearing but in some
- 13 ways it somewhat is. I mean, are there any stats thus far
- 14 about what has been coming through without postmarks or
- 15 barcodes or anything like that? And if you don't know any
- 16 that is fine too. I just was curious.
- 17 MS. LEWIS: Thank you. Yes, ballots have
- 18 already been...they started being mailed on September 18<sup>th</sup>.
- 19 I do not have statistics right now for the Court
- 20 unfortunately just because all these ballots are going out
- 21 to a hundred and thirty-three different localities and they
- 22 are going out to overseas in-uniform voters. So just at
- 23 this point we won't be able to tell that, but I know that

- 1 the Board would be more than willing if the Court would
- 2 like us to come back and after this election see if we
- 3 can't return some of those numbers. We would be happy to
- 4 do so.
- 5 THE COURT: All right. Any response to that
- 6 at all? I know that question was more directed to Ms.
- 7 Lewis than you all, so.
- 8 MR. ADAMS: I do not, no.
- 9 THE COURT: Okay.
- MR. ADAMS: Well, with one minor exception.
- 11 The UOCAVA ballots which counsel mentioned, which are the
- 12 uniform overseas military ballots, Virginia has a separate
- 13 provision to let those things keep trickling in. That is
- 14 not an issue at all here because there is a special
- 15 provision as a result of Justice Department settlement from
- 16 I think 2008 that Virginia changed its law to allow those
- 17 to keep rolling in after the election without regard to
- 18 postmarks.
- 19 THE COURT: Right. All right. A general
- 20 question. You know, obviously I am well aware of some of
- 21 the other cases that have been going around the country
- 22 right now and also the Fourth Circuit case cited by the
- 23 Attorney General's Office, you know, too and I am aware of

- 1 those cases. And, you know, let me ask you all a question
- 2 and I know noone really kind of pled this but it was kind
- 3 of (inaudible) arguing a little bit in the Attorney
- 4 General's Brief with regard to balancing the equities, you
- 5 know, which I have got to consider when I am looking at
- 6 the...whether or not to grant an injunction.
- 7 Yet, I also know our case differs than...
- 8 and, I mean, you all can tell me if I am wrong or not about
- 9 this...but in my review of like, for instance, the
- 10 Pennsylvania case that was recently, you know, Pennsylvania
- 11 Supreme Court, Pennsylvania Democratic Party v. Boockvar,
- 12 that in that case, you know, the Court itself, you know,
- 13 basically said, you know, "We are applying the Pennsylvania
- 14 Constitution that is going...and, therefore," because in
- 15 that case there was no legislative action on increasing the
- 16 time limit of the absentee ballots past election day. The,
- 17 I quess, Trial Court and then the Supreme Court affirmed,
- 18 the Pennsylvania Supreme Court affirmed that if, you know,
- 19 basically they looked at Pennsylvania's Constitution and
- 20 their Bill of Rights and the Rights of Free Election and
- 21 said that trumps due to COVID basically and all the issues
- they had in the June 2020 primary and ballots, that trumps
- 23 the statute that all...the Pennsylvania statute where all

- 1 absentee ballots had to be in by election day.
- Now, we don't have that issue here clearly.
- 3 I mean, the legislature took some action, you know, last
- 4 year, you know, and now the Board has taken some action
- 5 too. So I don't have, you know, an issue of having to just
- 6 decide whether or not, you know, the statute doesn't matter
- 7 at all as compared to the Constitution.
- 8 But how does the Virginia Constitution fit
- 9 into this because, you know, one thing they have got to
- 10 look at is, you know, under Article I, Section 6, you know,
- 11 Free Elections, "That all elections ought to be free," and
- 12 that I know it says men but obviously all persons "having
- 13 sufficient evidence of permanent common interest have the
- 14 right of suffrage."
- And doesn't this in some regards, you know,
- if a postmark is not there prevent that from happening
- 17 potentially?
- Mr. Adams.
- MR. ADAMS: First the Pennsylvania case. The
- 20 Pennsylvania Supreme Court had been asked by the parties in
- 21 that case to exercise something that does exist in
- 22 Virginia. It is called extraordinary jurisdiction.
- THE COURT: Right.

- 1 MR. ADAMS: And essentially it turns...
- THE COURT: Because they don't have an
- 3 emergency statute like we have. They don't have provisions
- 4 like we have.
- 5 MR. ADAMS: Right. And there is another
- 6 thing that they don't have and that is an anti-suspension
- 7 clause in the Constitution.
- 8 THE COURT: Right.
- 9 MR. ADAMS: And in that case they were asked
- 10 to exercise their extraordinary jurisdiction which almost
- 11 turned them into a legislature and it is an extraordinarily
- 12 controversial decision.
- 13 You also cited Defendants' reliance on Wise
- 14 vs. Circosta.
- THE COURT: Right.
- 16 MR. ADAMS: And that is the Fourth Circuit
- 17 case that, by the way, since the briefing has been done is
- 18 now before United States Supreme Court on an effort for an
- 19 emergency injunction regarding that case brought by the
- 20 Plaintiffs.
- I prepared something for this question to
- 22 hand to the Bench.
- THE COURT: Okay. Do you have a copy for...

- 1 MR. ADAMS: I do.
- 2 Here, if you can pass that to counsel,
- 3 please.
- This is a ruling for the U.S. Supreme Court
- 5 yesterday.
- 6 THE COURT: Yeah, it is the Wisconsin case.
- 7 MR. ADAMS: Correct.
- 8 THE COURT: Yeah.
- 9 MR. ADAMS: And granted...
- 10 THE COURT: I have done my work.
- 11 MR. ADAMS: There are limits here. Now, this
- is not an Opinion and it is obviously not Virginia...
- 13 THE COURT: Right.
- 14 MR. ADAMS: ...and there is a lot of limits
- which I know Your Honor knows already, but if I could turn
- 16 your attention to the third page. And I marked both
- 17 counsel copy and your copy.
- Justice (inaudible) squarely addresses what
- 19 you are asking about and he says that it is legislature.
- 20 It is not State Court Judges, not state agencies, who bear
- 21 responsibility for writing the rules of an election. And
- there is some more language in here which I highlighted
- 23 that I won't bore you with. But I would submit, Your

- 1 Honor, that there was a new Court as of this week in the
- 2 United States Supreme Court and very shortly in this case
- 3 from North Carolina, Circosta, we may find something very
- 4 different than what happened in Pennsylvania. I can
- 5 already count two Justices that are in line with the
- 6 Plaintiff's position. Alito and Thomas were silent. They
- 7 didn't write any concurrence in this. And I can only guess
- 8 what Judge Barrett or Justice Roberts will do.
- 9 But the point is that there is a lot of
- 10 thought going into the very question you have asked and it
- 11 boils down to this, legislatures are in charge not agencies
- in writing election laws because that is what the U.S.
- 13 Constitution said.
- 14 Finally, finally, Virginia has this anti-
- 15 suspension clause that makes it different from most other
- 16 states, including North Carolina to my knowledge. I have
- 17 not looked at that specifically, Your Honor, but certainly
- 18 from Pennsylvania. And the Virginia Constitution presumes
- 19 that the legislature is supreme. It is true that there is
- 20 the right to vote in the Virginia Constitution. That is
- 21 true. But it delegates to the legislature the power to
- 22 right the rules which takes us right back to the beginning
- 23 of this hearing and that is the statute for the

- 1 interpretation of those rules.
- 2 MR. GRIFFIN: Judge, if I can just follow up
- 3 with what counsel said. And I have also looked at these
- 4 cases all over the country and I have studied this for the
- 5 last sixteen years all over the country.
- The case in North Carolina, Judge Osteen,
- 7 again he was talking about absentee ballots being received
- 8 after election day, which is part of the issue that we are
- 9 looking at here, and he said in his Opinion that it is
- 10 likely unconstitutional as a Federal Judge in North
- 11 Carolina. That is not the exact issue that we have but
- 12 that is where we are headed with this particular question.
- 13 And to follow up with counsel's comments on
- 14 the DNC vs. Wisconsin case, they actually cited a previous
- 15 U.S. Supreme Court case, Purcell vs. Gonzalez, that talked
- 16 about...and Mr. Adams referenced the fact that General
- 17 Assemblies or legislative branches all across the country
- 18 have made changes this year whether in regular session or
- 19 an emergency session. Virginia has had both.
- 20 But the Supreme Court also talked about that
- 21 legislative bodies should not have their rules changed by
- 22 administrative agencies, quote, "Too close to the
- 23 election." You cannot change the rules that have been in

- 1 place.
- These rules have been in place since March.
- 3 They were changed or attempted to be changed in August by
- 4 an administrative agency who attempted again a week ago to
- 5 further change those rules.
- And so I think the Supreme Court has spoken.
- 7 And the last thing that the Supreme Court
- 8 case said in that case is there has to be firm deadlines.
- 9 You can't have election year. You can't have election
- 10 month. There has to be some sort of deadlines. And that
- is consistent with what the Carter Baker Commission came up
- 12 with back in 2004 and 2005. That is Jimmy Carter and James
- 13 Baker when they essentially said that absentee ballots
- 14 remain the largest source of voter fraud in the country.
- 15 So we are not there. We are talking about
- 16 postmarks. But when you don't have postmarks, you don't
- 17 have anything from the Post Office it raises the concerns
- 18 that these are not legitimately-cast ballots.
- We want every legitimately-cast ballot by a
- 20 Virginia resident and a Virginia citizen to be counted.
- 21 But if they come in late, if they don't follow the rules we
- 22 are stuck with the Rule of Law and the Court I think has
- 23 pointed out that we have to strictly interpret these two

- 1 Code Sections in 709A and B.
- THE COURT: Well, and I think just to make a
- 3 note in the Purcell decision (inaudible), I mean, it
- 4 actually dealt more with Federal Courts intervening, you
- 5 know, on the eve of election, you know, twisting around a
- 6 different interpretation or throwing out or doing something
- 7 different from what was either in the legislation or in a
- 8 regulation, you know, at that point.
- 9 And in this case, you know, I mean, I am the
- 10 State Court Judge and in a lot of those Opinions, depending
- on how you read it, you know, basically the Federal Court
- 12 says, "We are not the ones that should be doing this.
- 13 State Court Judges are the people that should be doing this
- 14 interpreting their Constitution, their statutes and their
- 15 Code in regard to this."
- So, Ms. Lewis, you can respond.
- 17 MS. LEWIS: Thank you, Your Honor.
- So just to clarify a couple points. While
- 19 Plaintiff's counsel states that there will likely be a new
- 20 configuration of the Supreme Court that could possibly
- 21 change some of these election rules, we simply don't have
- 22 time to wait for that...
- THE COURT: Yeah, I am not, you know, that is

- 1 beyond me. I have got to look at the case today as it is
- 2 today, so...
- 3 MS. LEWIS: Right.
- 4 THE COURT: ...and not who is on the Supreme
- 5 Court.
- 6 MS. LEWIS: We are merely six days away from
- 7 the election now so above all we just need certainty on
- 8 this issue.
- 9 To the point of any sort of allusion that
- 10 the State Board waited too long to pass this regulation, it
- 11 did not go into effect until July  $1^{st}$ , the statute in
- 12 question, and then the Board had to meet in order to
- 13 discuss it because they couldn't do it without a quorum.
- 14 And then they had to take their public comment period which
- is required under their own regulations, receive the
- 16 comments, read all the comments, have a public hearing on
- 17 the comments, and decide on a new regulation that they
- 18 thought would better effectuate the statute.
- And so it is not as if these things can be
- 20 done overnight. It is not as if they could have done this
- 21 in a more timely fashion. And so we need to provide
- 22 clarity to general registrars now and that is what the
- 23 Board has attempted to do.

- 1 With respect to the anti-suspension clause,
- 2 nothing in the statute is being suspended. The Board isn't
- 3 taking away any part of the law. They are just attempting
- 4 to provide more clarity in this situation.
- 5 And with respect to the right to vote, we
- 6 would offer that this gives a broader right to vote to
- 7 every qualified voter who has cast their ballot by on or
- 8 before election day to ensure that there isn't
- 9 disenfranchisement of folks throughout the Commonwealth,
- 10 especially those who are attempting to vote absentee for
- 11 the first time and those who don't want to endanger the
- 12 health of themselves and others during a pandemic.
- 13 THE COURT: Okay. Ms. Lewis, let me ask you
- 14 something, you know, and I apologize if I didn't really let
- 15 you respond last time to my question. I know they
- 16 responded to it, but the issue with the smudged postmark.
- 17 What is the Attorney General's position on that as combined
- 18 with if I were to find that, look, I believe that is
- 19 indicia of reliability. You know, does it change
- 20 (inaudible) compromise with regard to the no postmark
- 21 issue?
- MS. LEWIS: So...
- THE COURT: And it might not be a question

- 1 you can really answer.
- MS. LEWIS: Right. Yeah, Your Honor, I would
- 3 have to go back to my office and just find that out. But
- 4 at least if there is a smudge on the signature of the voter
- 5 that would be still evidence that the ballot was mailed on
- 6 time, but it is unclear how many ballots are actually
- 7 returned with just smudged postmarks and how many are
- 8 returned with no postmarks. So we want to make sure that
- 9 any voter who is actually returning a ballot that doesn't
- 10 have a postmark can still have their vote counted if they
- 11 have affirmed that they sent it before...on or before
- 12 election day.
- 13 THE COURT: Do you think the Constitution of
- 14 Virginia trumps the General Assembly statute if I were to
- 15 find... Let me just pose this hypothetical. If I were to
- 16 find that Subsection B is just that, an exception to
- 17 Subsection A, and it does not, you know, and it has to meet
- 18 those requirements specifically for it to count, do you
- 19 think then the regulation, you know, that I should adopt
- 20 the regulation holding the Constitution of Virginia higher
- 21 than what the General Assembly did at that point?
- MS. LEWIS: Yes, Your Honor.
- THE COURT: Okay.

- Okay. Mr. Adams, you want to respond back?
- 2 MR. ADAMS: Very briefly on that last point,
- 3 Your Honor. That puts the Attorney General in the position
- 4 of arguing that a statute passed by the General Assembly is
- 5 unconstitutional which is a very strange position to be in.
- 6 But putting that aside because it is perhaps
- 7 not (inaudible) recently, here is the bottom line on the
- 8 right to vote. The right to vote has always been assumed
- 9 through all the case law...and I could get into cases like
- 10 Reynolds v. Sims and Anderson-Burdick and all of the right
- 11 to vote cases...always assume that regulations are equally
- 12 applied like 709A and B are. That don't reach questions of
- 13 race. That don't reach questions of age or gender and are
- 14 minimal burdens under Anderson-Burdick. Have always been
- 15 held the reasonable regulations do not impair the right to
- 16 vote. Otherwise the State Board of Elections can just
- 17 dispense with everything that it does. There's reasonable
- 18 regulations permitted and we have had how many weeks of
- 19 early voting already.
- So I don't think there is any Court that
- 21 would find that B and A in 709 somehow impair the right to
- 22 vote. Considering all of the time we have had to vote in
- 23 the Commonwealth up to this point it would be contrary to

- 1 all of the jurisprudence relating to what is a severe
- 2 (inaudible) in voting. It is simply inconsistent and
- 3 meritless and not a strong argument to argue that these
- 4 provisions impair the State constitutional right to vote
- 5 because it is contrary to all the jurisprudence in this
- 6 area.
- 7 THE COURT: Any response, Ms. Lewis, since
- 8 you were asked the question first?
- 9 MS. LEWIS: Your Honor, I would just also
- 10 point to the fact that Plaintiffs point out, quote,
- 11 unquote, "All of the time that there has been to absentee
- 12 vote." However, I think that discounts voters who may have
- 13 thought that they would have time to absentee vote and
- 14 didn't, voters who may not get...
- 15 THE COURT: What about the voter who doesn't
- 16 make their mind up until the morning of election day?
- 17 MS. LEWIS: Correct. There are voters who
- 18 probably have watched debates recently that may have
- 19 changed their minds. There are voters who have to work
- 20 long hours, multiple jobs. They may not be able to get in
- 21 in time. And so that particularly could disenfranchise,
- for example, low income voters. Those voters are
- 23 guaranteed the right to all of the information that in-

- 1 person voters are given who are able to show up until
- 2 election day. They shouldn't be disenfranchised for
- 3 mailing their ballot validly on election day if, through no
- 4 mistake of their own, there is no postmark or there is no
- 5 IMB data.
- 6 THE COURT: Now, I will say this and I think
- 7 (inaudible) the Plaintiff's argument that they just stated
- 8 and I think if I am remembering correctly from the
- 9 Wisconsin Opinion yesterday, Justice Kavanagh made a point
- 10 to say that, you know, like I said it is not a severe
- 11 burden because, you know, and kind of alluded, you know, to
- 12 the fact that if people haven't voted and they were
- 13 concerned that their ballot will not get there on time or
- 14 not properly get through the mail at that time that there
- is still the option of voting on election day, you know.
- 16 And that, you know, and I understand, you
- 17 know, and I understand the COVID issue. Trust me, up here
- 18 with a mask on and we have no jury trials right now with
- 19 tolling of speedy trial, statutory speedy trial, you know.
- 20 So, but I just, you know, I mean, isn't there still an
- 21 option. I mean, because I agree with you. I mean, I hope,
- 22 you know, that there are Americans that are...that, you
- 23 know, they are listening to the debates or listening to

- 1 people and they might not...then make a decision on who
- 2 they are going to vote for, you know, last minute. You
- 3 know, they might be waiting until the day of election to
- 4 make a vote.
- 5 But don't they still have the option to go
- 6 vote at the polls and if they are really concerned about
- 7 their mail not getting there by Friday with a postmark?
- MS. LEWIS: Your Honor, you are correct.
- 9 There is still the option of voting in person.
- I would also point out though that there are
- 11 elderly voters or voters who might not have transportation
- 12 who aren't able to get themselves to the polls.
- I would also just state that I know many
- 14 voters have been deterred by news stories that we have seen
- 15 throughout the country about extremely long lines at the
- 16 polls. And things...situations may arise in which they
- 17 aren't able to get to the polls. So we just want to make
- 18 sure that every Virginian has an equal opportunity to cast
- 19 their ballot.
- MR. REED: Your Honor?
- THE COURT: Yes.
- MR. REED: If I may briefly respond.
- THE COURT: Yes.

- 1 MR. REED: The General Assembly has already
- 2 has already made a decision with regards to whether there
- 3 is a right to absentee mail on election day. They said
- 4 that it has to be received by Friday at noon. It is quite
- 5 possible that someone could mail their ballot on Tuesday,
- 6 election day, and it would not arrive by Friday at noon.
- 7 The General Assembly didn't say go and get every ballot
- 8 that was ever postmarked possibly that could have been cast
- 9 on election day and count it no matter how late it comes in
- 10 as some other states have. Some states set that deadline
- 11 to fifteen days. The General Assembly made a choice and
- 12 they set it to three.
- 13 Additionally, I would note that there are
- 14 more options than simply voting in person on election day.
- 15 In its special session legislation the General Assembly
- 16 provided for drop-off locations at every precinct and at
- 17 every registrar's office where a voter can return their
- 18 absentee ballot without using the mail system. They still
- 19 have that option.
- 20 And it is certainly the case that any of us
- 21 could come up with hypotheticals about a particular voter
- 22 who might be inconvenienced, but there have to be rules
- 23 about an election. It has to end by a certain time and

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- 1 voters have to comply with those rules.
- 2 I applaud the many organizations that have
- 3 done public service announcements encouraging people to
- 4 plan how they are going to cast their vote, to do that
- 5 early and it would be wonderful if everyone had perfect
- 6 information before casting a ballot, but that is simply not
- 7 what the right to vote entails. There have to be
- 8 parameters around it. I suppose we could eliminate terms
- 9 and have people decide each day whether they wanted someone
- 10 to continue, but that is not our system.
- We have to have an election and it has to
- 12 have an end date and the General Assembly has made a choice
- 13 about what ballots are going to be counted and what ballots
- 14 are not. So I don't think that suggesting that there is a
- 15 violation of the constitutional free election clause in
- 16 Virginia is a way to resolve this case.
- 17 I think simply the question is what the
- 18 General Assembly has set as the rules and whether they
- 19 should be strictly interpreted or whether the State Board
- 20 has the authority to expand them to include additional
- 21 exceptions to the rule that are not included in the
- 22 statute.
- Thank you, Your Honor.

- 1 THE COURT: Do you by chance have, and I know
- 2 you said it was passed in the Budget Appropriation Bill, do
- 3 you have the actual Bill number with all the amendments
- 4 with regard to specifically the COVID specific stuff?
- 5 MR. REED: Yes, Your Honor. It is Senate
- 6 Bill 5120. It is Chapter 1 of the (inaudible) Assembly
- 7 passed during the special session. I believe that it was
- 8 attached as an exhibit to our Amended Complaint.
- 9 THE COURT: Oh, okay. It may have been. It
- 10 may have been. Sorry about that.
- 11 MR. REED: I might be mixing it up with a
- 12 different (inaudible).
- 13 THE COURT: Because I saw you guys filed the
- 14 Amended Complaint. I knew it was because of the regulation
- 15 actually becoming finalized. I may have not looked at the
- 16 actual attachments on the second one, so. But Senate Bill
- 17 5120?
- 18 MR. REED: Yes.
- 19 THE COURT: Okay. Okay. Thank you.
- MR. REED: Thank you, Your Honor.
- 21 THE COURT: All right. Just give me...
- 22 normally I would say Court's indulgence but since I am just
- looking at my questions to make sure I don't have anymore.

- 1 Let me ask this of the Plaintiffs. Besides
- 2 what you have, you know, stated in your Complaint, you
- 3 know, with regard to, you know, the harm being, you know,
- 4 that there wouldn't maybe be...that the registrar's offices
- 5 are having to change guidance and stuff like that, I mean,
- 6 what other harm is there by not accepting a ballot that
- 7 wasn't postmarked or not legible postmarked that was
- 8 signed, you know, prior to the thing. I mean, are we
- 9 talking voter fraud? I mean, what other harm is there to
- 10 the system at that point?
- 11 MR. ADAMS: Yes, Your Honor. First of all,
- 12 we are not making any allegations about voter fraud.
- 13 THE COURT: Yeah, I realize that in the
- 14 Complaint.
- MR. ADAMS: Okay. You asked the question
- 16 what other harm other than those we articulated. I just
- 17 thought of one as you were saying that. My client will
- 18 have to violate his oath of office which is to uphold the
- 19 laws of Virginia. And that is one we didn't put in the
- 20 Complaint but it is also one that is totally true. Oaths
- 21 still matter. And he took an oath to uphold the law and if
- 22 he has to follow things that are not in the law and
- 23 inconsistent with the law then he has to break his oath and

- 1 I would submit that that still matters at this point.
- THE COURT: But if I rule today...let me just
- 3 say I rule but then the Virginia Supreme Court rules after
- 4 me that the regulation was appropriate, I mean, he is not
- 5 violating the law at that point. He has got to follow it;
- 6 correct?
- 7 MR. ADAMS: Well, that is correct of course.
- 8 But the other harm is that we don't have certainty about
- 9 this election. We have three sets of regulations in the
- 10 last two months. A sliding scale of different regulations
- 11 from, "Don't worry at all about the postmark," to "Okay,
- 12 well if they sign something." So there is this incredible
- 13 uncertainty.
- 14 They may issue a new regulation later this
- 15 week. Nothing is stopping them from coming up with new and
- 16 inventive ways to interpret the statute. So certainty is
- 17 another harm. There is a lack of certainty in the
- 18 election.
- THE COURT: Ms. Lewis.
- MS. LEWIS: Your Honor, again I would state
- 21 the Commonwealth state election officials don't believe
- 22 that this regulation is in contravention of the law and so
- 23 we would state that there is no violation of the oath of

- 1 office of local election officials if they are following
- 2 the law as directed by the State Board of Elections.
- I would also point out, so there has been
- 4 some allegations that there have been three sets of
- 5 regulations on this. There was a proposed regulation that
- 6 was then...there was a public hearing on it and only then
- 7 was the regulation actually amended.
- 8 And also to assert that the State Board of
- 9 Elections is somehow going to hold an emergency meeting and
- 10 update the regulation within the next week just before the
- 11 eve of an election is somewhat silly to say the least.
- 12 They are not going to change it. What we are attempting to
- do is just get clarity and provide a system for registrars
- 14 throughout the Commonwealth to be consistently checking the
- postmark or the IMB data or the oath that has been signed
- 16 by a voter.
- 17 THE COURT: Thank you.
- 18 MR. GRIFFIN: Judge, if I can just comment
- 19 briefly. Exhibit D which the Court has talks about what
- 20 the registrars can do as opposed to what they shall do or
- 21 have to do. And we did...counsel advised the Court there
- 22 are what, a hundred and twenty-three different
- 23 jurisdictions in Virginia. So you could have a situation

- 1 where the registrar in Winchester and Frederick County are
- 2 doing one thing and a separate registrar following the
- 3 exact same guidance from the State Board of Elections in
- 4 Loudoun County or Fairfax County could do it differently.
- 5 So you could have sixty jurisdictions doing it one way,
- 6 fifty of them doing it the other way because of the
- 7 regulation that says you can do it this way if you want to
- 8 which is completely different from what the Code says. And
- 9 that is in Section A, "Shall be void," and then Subsection
- 10 B is, "Unless you meet the following specific terms and
- 11 conditions."
- So we are trying to avoid having a hundred
- 13 and twenty-three different local registrars making these
- 14 decisions.
- THE COURT: Anything to add, Ms. Lewis? You
- 16 don't have to if you don't want to.
- 17 MS. LEWIS: No, it is okay. So just to be
- 18 clear, under the regulation that would be supervised by the
- 19 State Board of Elections and all one hundred and thirty-
- 20 three localities would be required to follow that stair-
- 21 step system of checking on ballots. So there wouldn't be
- 22 Winchester doing something different than York County. It
- 23 would be the registrars being required to follow that exact

- 1 regulation and have certainty from the State Board of
- 2 Election that that is how ballots should be counted as
- 3 valid.
- 4 THE COURT: Hold on a second.
- 5 Okay. Any closing remarks from counsel
- 6 before I go to chambers and...
- 7 MR. ADAMS: Very briefly, Your Honor.
- 8 THE COURT: Okay. There were two things that
- 9 the Plaintiffs asked about in briefing that we never heard
- 10 an answer to today from the Defendants.
- The first one is they still have not
- 12 articulated any limiting principle for their position. It
- 13 seems to be that their position is whatever the State Board
- 14 of Election comes up with is the new law. They could, for
- 15 example, pass a regulation that says affidavits work,
- 16 photographs work. If you take a selfie passing the ballot
- 17 next to a T.V. screen with the date and time as a time
- 18 stamp that will work. I am not suggesting that would work.
- 19 What I am suggesting is they haven't articulated a limiting
- 20 principle whatsoever and that flies directly in the face of
- 21 Virginia's entire system of government where limiting
- 22 principles are at the core of our structure of government.
- The second thing that the Defendants have

- 1 not addressed whatsoever is the case that we believe
- 2 controls this case and that is Howell vs. McAuliffe. It
- 3 was the governor intended to suspend the law there and
- 4 grant the right to vote to every single felon who has ever
- 5 been convicted without an individualized determination.
- 6 Defendants have yet to address this case once. Not on
- 7 briefs, not in arguments today. We contend that it is
- 8 control.
- 9 So, Your Honor, there is plenty of policy
- 10 reasons why the right to vote might be handled differently.
- 11 Why people ought to be able to cast a ballot after...that
- 12 is going to come in late. There is plenty of those policy
- 13 reasons. But in this Commonwealth the General Assembly
- 14 decides those issues not the State Board of Elections.
- Thank you.
- 16 THE COURT: Okay. Counsel for Plaintiffs,
- 17 any other...
- MR. MARSTON: Thank you, Your Honor.
- MR. GRIFFIN: No, Your Honor.
- THE COURT: Okay. Ms. Lewis.
- MS. LEWIS: Thank you, Your Honor.
- Just to go to Plaintiffs' arguments
- 23 regarding the limiting principle, the State Board of

- 1 Elections has been delegated authority to interpret the
- 2 statutes passed by the General Assembly. They have to do
- 3 that without being arbitrary, without making completely
- 4 ridiculous rules, and we believe that in this situation the
- 5 regulation is fully reasonable in that the official indicia
- 6 can include the signed statement of a voter that they can
- 7 be held under penalty if they falsify. That is a
- 8 reasonable effort. It is not a selfie. We are not making
- 9 any sort of assertions that that would be something that
- 10 would be acceptable. We are just asking for something
- 11 reasonable that will allow all Virginians to vote.
- We would also say to Plaintiffs' point
- 13 regarding *Howell* that there has been no suspension of the
- 14 law in this case so we do not think that Howell is
- 15 applicable in this situation.
- Again, Your Honor, we would just highlight
- 17 again that we are attempting to encourage enfranchisement
- 18 of voters who are voting absentee, especially during a
- 19 period when there has been a large number of absentee votes
- 20 cast due to the fact that no excuse absentee voting is now
- 21 the law of the Commonwealth and during a pandemic. And so
- the State Board has acted under its delegated authority to
- 23 do so.

- 1 Thank you.
- THE COURT: Okay. Mr. Adams, you get last
- 3 response.
- 4 MR. ADAMS: Nothing further, Your Honor.
- 5 THE COURT: Okay. Counsel?
- 6 MR. MARSTON: Thank you, Your Honor.
- 7 MR. GRIFFIN: No, thanks.
- 8 THE COURT: Okay. Okay. Thank you all. I
- 9 am going to go back and retire to chambers for a little
- 10 bit. I am not sure how long. I am only working on this
- 11 case. I want to look through a few things, review your
- 12 all's arguments and then formulate my oral Opinion for the
- 13 Record. That way you guys have a clear Record of
- 14 everything too. Okay?
- So give me a few minutes on that and I will
- 16 be back hopefully shortly but it may be a little bit so I
- 17 apologize about that but I know time is of the essence and
- 18 I don't want you guys to wait until tomorrow or Friday for
- 19 a written Opinion. Okay?
- So just give me a few minutes. Okay?
- MR. ADAMS: Thank you, Your Honor.
- MS. LEWIS: Thank you, Your Honor.
- 23 (RECESS AT 2:04:25 P.M.)

## 1 (COURT RECONVENES AT 3:04:26 P.M.)

- 2 THE COURT: Okay. Thank you all again for
- 3 your patience. Like I said, I know time is of the essence
- 4 and I wanted to get this out as quickly as possible. I am
- 5 going to issue my oral Opinion from the Bench. Obviously
- 6 it can be...the transcript can...it is Valley Reporting so
- 7 you all can get the transcript from the court reporter with
- 8 regard to the proceedings. And I will after I am done
- 9 giving my Opinion I will just do a one page quick Order. I
- 10 will have that signed and downstairs within the next twenty
- 11 minutes or so. Okay?
- Okay. So with regard to my Opinion, first
- of all I want to thank counsel for a well argued position
- on all sides. You know, this is a very interesting issue.
- 15 You know, it was interesting to research and work on the
- 16 last week when I knew I was going to have this case and saw
- 17 both of your all's Briefs and you all did an excellent job
- 18 arguing your positions both in your Briefs and also today
- 19 in Court.
- Now, as you all know voting is one of the
- 21 most fundamental rights and a right that has to be
- 22 protected. And people, you know, starting with our
- 23 Constitution in Virginia, our Virginia Constitution,

- 1 Section 6...or Article I, sorry, Section 6, you know,
- 2 basically talks about all elections have to be free...
- 3 ought to be free and that each man and woman and every
- 4 individual should have a right to suffrage. And that is a
- 5 very, you know, that is the foundation of our democracy and
- 6 a foundation of our, you know, of our being and our being
- 7 as an American citizen and also as a citizen of this great
- 8 Commonwealth.
- 9 However, there are also still rules that
- 10 must be followed in elections, you know, and Article II,
- 11 Section 4, of the Constitution of Virginia in the last
- 12 paragraph states that, "The General Assembly shall provide
- 13 for the nomination of candidates, shall regulate the time,
- 14 place, manner, conduct and administration of primary,
- 15 general and special elections and shall have the power to
- 16 make any other law regulating elections not inconsistent
- 17 with this Constitution."
- So, our Founding Fathers, you know, have
- 19 basically endowed the Virginia General Assembly and our
- 20 legislature to make the rules with regard to elections that
- 21 are not inconsistent with the Constitution. The General
- 22 Assembly is the one that gets to regulate the time, place
- and manner and how elections are done.

- Now, you know, turning now down to our
- 2 election Code in 24.2-103 the State Board, you know,
- 3 through the Department of Elections, is granted powers.
- 4 Our General Assembly has granted them powers to make
- 5 rules...as the statute states, "To make rules and
- 6 regulations and issue instructions and provide information
- 7 consistent with election laws, to the electoral boards and
- 8 registrars to promote the proper administration of election
- 9 laws."
- That is a significant, you know, power given
- 11 to the Department of Elections and it is to ensure the
- 12 General Assembly, you know, clearly it is the intent of the
- 13 General Assembly that they want to make sure there are
- 14 uniform elections and fair elections in the Commonwealth of
- 15 Virginia. And the General Assembly granted the State Board
- 16 the power; however, the power is still limited in the
- 17 context of any rule or regulation by the Department of
- 18 Elections has to be to promote the proper administration of
- 19 elections and that is kind of where we are at today. Not
- 20 kind of, that is where we are at today.
- 21 And that brings us to the statute at issue
- 22 which is obviously Virginia Code 24.2-709. As was argued
- 23 in Court today, you know, Subsection A says, "Any ballot

- 1 returned to the office of the general registrar in any
- 2 manner except as prescribed by law shall be void." Very
- 3 clear, unambiguous. "Shall be void."
- 4 "Absentee ballots shall be returned to the
- 5 general registrar before the closing of the polls." Again,
- 6 unambiguous. That is in Subsection A of 24.2-709.
- Now, in this past General Assembly session,
- back starting actually with the prefilings by both the
- 9 Senate and the House, I believe the House prefiled back in
- 10 December and the Senate in January filed amendments.
- 11 Ultimately they went with the House version of them which
- 12 created basically Subsection B which starts off,
- 13 "Notwithstanding the provisions of Subsection A any
- 14 absentee ballot (i) returned to the general registrar after
- 15 the closing of the polls on election day but before noon on
- 16 the third day after the election and (ii) postmarked on or
- 17 before the date of election shall be counted pursuant to
- 18 the procedure set forth in this chapter if the voter is
- 19 found entitled to vote."
- That first part of that first sentence,
- 21 "Notwithstanding the provisions of Subsection A," makes
- 22 Subsection B a clear exception to a ballot being void under
- 23 Subsection A if it does not meet the conditions of

- 1 Subsection B. If the ballot does not meet the conditions
- 2 of Subsection B then it is void under A and it is a clear
- 3 exception.
- 4 Now the last sentence of Subsection B states
- 5 that, "For the purpose of this subsection a postmark shall
- 6 include any other official indicia of confirmation of
- 7 mailing by the United States Postal Service or other postal
- 8 or delivery service."
- 9 Now taking that all into consideration the
- 10 issue in this case since the Plaintiffs did concede that
- 11 the intelligent mail barcode provision of the regulation
- 12 that was proposed or that was finalized by the Department
- 13 Board of Elections is appropriate. So that section of the
- 14 regulation is appropriate and that was conceded by the
- 15 Plaintiffs in this case.
- 16 So it comes down to the other portions of
- 17 the regulation addressing illegible or not legible
- 18 postmarks, i.e., they are smudged, you can't read the date
- on them, or ballots without postmarks. Understand that due
- 20 to the unique...I do understand that due to the unique
- 21 situation the country and the Commonwealth is in with COVID
- there will be more mail-in ballots this year and clearly
- 23 that has been the trend in all the news cycles, you know,

- 1 throughout the last several weeks. I don't think anyone
- 2 sitting in this courtroom can deny that. You know, but,
- 3 however, you know, and I did ask this question, at least at
- 4 this point at the date of this proceeding there was no
- 5 evidence before this Court about how many of these absentee
- 6 ballots in the Commonwealth, in our Commonwealth, have come
- 7 in with smudge or no postmarks.
- 8 The Court does understand clearly that
- 9 ballots that have come in at this point will fit Subsection
- 10 A, don't need a postmark, and they are counted because they
- 11 are received before next Tuesday.
- 12 However, the Court does not know at this
- 13 point how many of even these are...even though they will be
- 14 counted, you know, what trend there has been with the
- 15 mailings of whether or not there has been a lot of smudged
- 16 postmarks or whether or not there has been no postmarks on
- 17 these ballots. It would be completely speculative for this
- 18 Court to try to assume how many ballots will or will not be
- 19 affected by this.
- Virginia Statute 24.2-709 is unambiguous
- 21 including Subsection B. It sets the requirements for the
- 22 absentee ballots to be counted. It establishes an
- 23 exception to Subsection A, thus stating that if Subsection

- 1 B is met then the ballot meets the exception to potentially
- 2 be voided under Subsection A.
- 3 However, the last sentence of B must be
- 4 examined. "Any other official..." And again I have
- 5 already stated it but, you know, it bears stating again.
- 6 "Any other official indicia of a postmark," sorry, "for the
- 7 purposes of this subsection the postmark shall include any
- 8 other indicia of confirmation of mailing by the United
- 9 States Postal Service or other postal delivery service."
- 10 It does not say indicia of confirmation of
- 11 mailing by the date of the election. It just says,
- 12 "Indicia of confirmation of mailing by the United States
- 13 Postal Service."
- Therefore, my ruling is as follows. As to
- 15 the portions of the regulation dealing with illegible or
- 16 non-legible postmarks, that Injunction by the Plaintiffs is
- 17 denied. An illegible or not eligible postmark is an
- 18 indicia of confirmation of mailing by the United States
- 19 Postal Service. The Virginia Department of Elections was
- 20 well within their authority under 24.2-103 to promulgate a
- 21 rule saying that if a postmark is illegible then the vote
- 22 counts if signed and dated by the voter the day of or
- 23 before the election. This fulfills the Department's

- 1 mandate to ensure uniformity and fairness with the
- 2 election. It does not leave...and thus, it does not leave
- 3 each registrar's office setting there to determine whether
- 4 or how bad a postmark is smudged and whether it counts or
- 5 not. It does not leave that determination there. It
- 6 clearly gives guidance to effectuate the last sentence
- 7 passed by the General Assembly and the intent of the
- 8 General Assembly by the unambiguous language of
- 9 confirmation of mailing.
- 10 However, the Injunction will be granted as
- 11 to the counting of ballots received after election day
- 12 without a postmark and that cannot be confirmed with
- 13 intelligent mail barcode system.
- 14 Clearly it was the General Assembly's intent
- 15 to add the postmark or some indicia of confirmation as a
- 16 requirement to the void provisions of 24.2-709A. To decide
- 17 otherwise would contradict clear legislative intent
- 18 demonstrated by an unambiguous statute. Additionally, it
- 19 would be contrary to statutory construction.
- This is further bolstered by the budget
- 21 amendment passed by Senate Bill S5120 passed by the General
- 22 Assembly during the special session just recently. In that
- 23 Bill as noted it sets up, you know, the ability to have

- 1 voter drop-off locations. Also it goes through, I believe
- 2 it is in Subsection A2 the general registrar if they are
- 3 finding and they examine a returned absentee ballot and
- 4 there is errors in that returned absentee ballot there is a
- 5 procedure about going back through, trying to get a hold of
- 6 the voter and try to get the necessary corrections before
- 7 that cut off on the Friday at noon.
- 8 Clearly the General Assembly has recently in
- 9 their special session the last couple months has gone back
- 10 and adjusted for COVID and the issues and fears by the
- 11 population with regard to voting. But, the thing that they
- 12 did not do in that was address the postmark issue or the
- 13 not having a postmark issue while it actually was still
- 14 pending as a proposed rule in front of the Board of
- 15 Elections. They had the opportunity to and they did not
- 16 and I think I have to consider that in determining whether
- 17 or not, you know, the intent of the legislature with regard
- 18 to how to interpret 709.
- So, with regard to granting the Injunction
- 20 as to the non-postmark ballots that also cannot be verified
- 21 with intelligent barcode, you know, obviously the standard
- 22 with regard to Injunction is likely to succeed, you know,
- 23 there is basically four elements likely to succeed on the

- 1 merits, likely to suffer irreparable harm in the absence of
- 2 preliminary relief, the balance of equities tips in their
- 3 favor and the Injunction is in the public interest.
- I do believe based on my recitation and my
- 5 opinion as to the issue with regard to ballots not
- 6 postmarked that it is likely to succeed because it is the
- 7 regulation and as to that issue and that issue only is in
- 8 conflict with the intent of the General Assembly and the
- 9 unambiguous statute that was passed by the General Assembly
- 10 last year.
- I do also feel that the element of likely to
- 12 suffer reparable harm in the absence of preliminary relief
- 13 is also established in the general context of the fact that
- 14 an election is next week. Once an election occurs things
- 15 cannot really be changed. You know, votes have to be
- 16 counted, votes have to be orderly counted, and individuals
- 17 will be elected and if we are litigating this and there
- 18 will irreparable harm if we don't have an election where
- 19 the votes come in and are counted promptly at that time.
- 20 You can't go back and change an election so that element is
- 21 met.
- The balance of the equities tip in their
- 23 favor. I considered that with four with regard to the

- 1 Injunction as in the public interest. And with regard to
- 2 that, you know, I looked at it and I brought up, you know,
- 3 the Virginia Constitution and how with regard our Bill of
- 4 Rights and the Virginia Constitution, the right to suffrage
- 5 and right to vote and whether or not that gets encroached
- 6 upon in balancing that issue with the issues of the
- 7 regulation and the statute and the Injunction and I do find
- 8 that the equities tip in the favor of granting the
- 9 Injunction as to the balance and that is in the public
- 10 interest.
- 11 There does need to be rules and rules have
- 12 to be followed. The rules of the legislature have to be
- 13 followed in the context of our Constitution also granting
- 14 the legislature with the power to make the alleged rules
- 15 for elections. They did not grant the Commissioner of
- 16 Elections or Board of Elections to do that. They granted
- 17 the General Assembly and the General Assembly has just done
- 18 that. And if we were not to abide by the mandates of that
- 19 it would not be in the public interests.
- 20 Furthermore, based on the steps taken by the
- 21 General Assembly with regard...in the special session and
- 22 the fact that no evidence was put on today about people not
- 23 having the ability to vote, like in the Pennsylvania case

- 1 in the primary, in their June primary because of the mail
- 2 issues they were having there, in those cases, you know, I
- 3 do feel that they are, at least at this point, it would be
- 4 speculative to say constitutional rights would be infringed
- 5 upon at this point. I feel that this is the balance.
- The legislature has spoken and I will grant
- 7 the Injunction as to ballots without any postmarks.
- 8 However, I deny the Injunction as to the postmarks that are
- 9 not legible or illegible. I do find that the rule is
- 10 appropriate in that case and the proper interpretation.
- Okay. Any questions?
- MS. LEWIS: Your Honor, if I might.
- 13 THE COURT: And I will note your both
- 14 exceptions to my ruling.
- 15 MS. LEWIS: The Commonwealth Defendants for
- 16 the reasons more fully stated in our Brief would like to
- 17 note our objection to the grant of the preliminary
- 18 Injunction with respect the ballots that are received that
- 19 do not have a postmark. And for the reasons that we do not
- 20 believe the regulation contravenes or supersedes any part
- of Title 24.2 and for the reasons that we do not believe
- 22 that there is a likelihood of success on the merits, that
- 23 there will not be irreparable harm to the Plaintiffs and

- 1 because the balance of the equities tips in favor of the
- 2 Commonwealth's Defendants' regulation being upheld.
- 3 Thank you.
- 4 THE COURT: Okay. Thank you.
- 5 Mr. Adams, do you want to put on the Record
- 6 your disagreement as to the one issue?
- 7 MR. ADAMS: Not at this time, Your Honor.
- 8 THE COURT: Okay.
- 9 Okay. Thank you all. Again, well argued on
- 10 both sides.
- I will prepare the Order like I said. The
- 12 Order is just going to reflect my Opinion on the transcript
- and I will note that in the Order and it will just be a
- 14 one-page Order. I will get that done in the next twenty
- 15 minutes and it will be downstairs in the Clerk's Office.
- 16 Okay?
- MR. GRIFFIN: Is the Court going to issue any
- 18 ruling with regard to the return of the court costs to the
- 19 Plaintiffs?
- THE COURT: No.
- MR. GRIFFIN: Okay.
- THE COURT: So, yeah, no.
- 23 All right. Thank you all again and I will

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## \* \* \* CERTIFICATE \* \* \*

I, KATRINA HUKKALA, solemnly swear that I have truly taken down the evidence and incidents of trial in the aforementioned hearing to the best of my knowledge and ability.

Given under my hand, this the  $29^{\text{th}}$  day of October, 2020.

KATRINA HUKKALA, COURT REPORTER

## \* \* \* CERTIFICATE \* \* \*

I, LINDA GRIMSLEY-LOGAN, solemnly swear that I have truly transcribed, under my direction, the evidence and incidents of trial in the aforementioned hearing to the best of my knowledge and ability.

Given under my hand, this the  $29^{\text{th}}$  day of October, 2020.

LINDA GRIMSLEY-LOGAN, COURT REPORTER